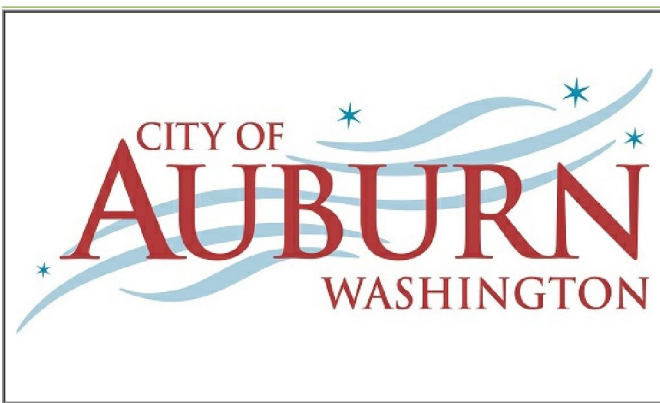


|                                                                                   |                                                                                                                                                                                                                                                                                                                             |
|-----------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|  | <p><b>City Council Study Session Muni Services SFA</b><br/> <b>January 28, 2019 - 5:30 PM</b><br/> <b>City Hall Council Chambers</b><br/> <b>AGENDA</b><br/> <b>Watch the meeting LIVE!</b></p> <p><b>Watch the meeting video</b><br/> Meeting videos are not available until 72 hours after the meeting has concluded.</p> |
|-----------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|

- I. CALL TO ORDER
  - A. Roll Call
- II. ANNOUNCEMENTS, REPORTS, AND PRESENTATIONS
- III. AGENDA ITEMS FOR COUNCIL DISCUSSION
  - A. New Revenue Options (Coleman) (20 Minutes) (5:35 p.m.)
  - B. Resolution No. 5403 (Coleman) (5 Minutes) (5:55 p.m.)  
A Resolution of the City Council of the City of Auburn, Washington, authorizing the transfer of funds for the purpose of making a loan or loans from the sewer fund (fund no. 431) and/or the storm drainage fund (fund no. 432) to the water fund (fund no. 430) for up to a five-year period of time
  - C. SR18 & SR164 East Auburn Access Project (Gaub) (30 Minutes) (6:00 p.m.)
- IV. MUNICIPAL SERVICES DISCUSSION ITEMS
- V. OTHER DISCUSSION ITEMS
- VI. NEW BUSINESS
- VII. MATRIX
  - A. Matrix
- VIII. ADJOURNMENT

*Agendas and minutes are available to the public at the City Clerk's Office, on the City website (<http://www.auburnwa.gov>), and via e-mail. Complete agenda packets are available for review at the City Clerk's Office.*



## AGENDA BILL APPROVAL FORM

**Agenda Subject:**

New Revenue Options (Coleman) (20 Minutes) (5:35 p.m.)

**Date:**

January 16, 2019

**Department:**

Finance

**Attachments:**

[New Revenue Options](#)

**Budget Impact:****Administrative Recommendation:**

For discussion only.

**Background Summary:**

The General Fund operating budget is experiencing a revenue shortfall due to several factors that include not just the revenue side of the equation but also increasing demands on the expenditure side.

Revenue impacts include the State discontinuing mitigation funding for Streamlined Sales Tax (SST) and the sunset of the sales tax annexation credit. The annual impact on the General Fund for these two revenue streams alone is \$4,000,000. Another large revenue impact is the property tax cap. This revenue represents 30% of the total General Fund operating revenue and the annual growth, or levy, is limited to a 1% increase each year or \$220,000 for 2020.

Expenditures, however, continue to increase, primarily for public safety, human services, and services related to homelessness. Annual increases are expected to exceed 5%.

In the 2019/2020 budget, the City is continuing to provide essential public safety services, meet contract obligations surrounding these services, and provide ongoing and expanded human/homeless services.

To balance the 2019/2020 budget, sales tax dollars normally used for the City street program were retained in the General Fund (\$3.5 M); contra expenditure accounts were utilized to recognize unused budget dollars from staff attrition (\$3.5M); and a transfer of reserve funds from the Cumulative Reserve Fund to the General Fund is scheduled in 2020 (\$4M).

The measures taken in 2019/2020 General Fund operating budget are not sustainable for future budgets.

The presentation will focus on increases in existing and/or new revenues, and whether the increases require a vote or may be increased solely with Council authority.

**Reviewed by Council Committees:****Councilmember:****Staff:**

Coleman

**Meeting Date:** January 28, 2019

Item Number:





## Discussion Points

- 2019/2020 Budget
- Six Year Forecast
  - Revenue trends
  - Expenditure trends
  - Fund balance
- Current Revenues Increased with Council Action
- Current Revenues Requiring Voter Approval
- New Revenue Options via Council Action or Voter Approval
- Levy Lid Lift Primer
- B&O Tax Primer



## AGENDA BILL APPROVAL FORM

Agenda Subject:  
Resolution No. 5403 (Coleman) (5 Minutes) (5:55 p.m.)

Date:  
January 16, 2019

Department: **Attachments:**  
Finance [Resolution No. 5403](#)

Budget Impact:

Administrative Recommendation:  
City Council to adopt Resolution No. 5403

### Background Summary:

The water fund has approximately \$8.2 million of identified project costs in the 6-year capital facility plan in which bond funding is suitable. In addition, the 2019/2020 biennial budget contemplates approximately \$7.2 million in bond issuances as a capital project funding source.

The proposed interfund loan authorization will utilize capital reserves in the storm and sewer funds for a period up to 5 years. Principal and interest repayment will occur following the subsequent issuance of bonds. Interest on the loan will be assessed at the current rate of return on investments held in the Washington State Local Government Investment Pool (LGIP).

The recommendation to utilize an interfund loan for the commencement of these capital undertakings is founded on three issues.

First, the rate of interest on a bond issue will likely exceed the rate of return on the LGIP. By leveraging an interfund loan, a benefit is derived on both sides of the equation. Total interest cost will be lower and the City pays itself rather than a third-party bondholder for this period of time.

Second, several factors can influence and extend the duration of a project (i.e. bid climate, availability of project management staff, weather). If bonds are issued on the front end, this not only drives up interest costs but it also creates pressure to meet federal arbitrage spend down requirements for any bond issues in excess of \$5 million.

Lastly, an interfund loan provides an opportunity to orchestrate the timing, type and amount of bond issuance. Substantial savings in the form of real dollars and staff time can be achieved through bank private placement and bond issuance amounts less than \$5 million. These vehicles eliminate costly regulatory requirements (Securities and Exchange Commission, Internal Revenue Service) and issue costs (bond rating agency review, official statement preparation).

Reviewed by Council Committees:

Councilmember:  
Meeting Date: January 28, 2019

Staff: Coleman  
Item Number:





## **RESOLUTION NO. 5403**

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF AUBURN, WASHINGTON, AUTHORIZING THE TRANSFER OF FUNDS FOR THE PURPOSE OF MAKING A LOAN OR LOANS FROM THE SEWER FUND (FUND NO. 431) AND/OR THE STORM DRAINAGE FUND (FUND NO. 432) TO THE WATER FUND (FUND NO. 430) FOR UP TO A FIVE-YEAR PERIOD OF TIME

WHEREAS, the issuance of revenue bonds is planned as a funding source for carrying out certain Water Fund capital projects during the 2019 – 2024 period as identified in the adopted Capital Facilities Plan; and

WHEREAS, interfund loans can serve as a short-term financing mechanism to hedge bond arbitrage issues and spend down requirements; and

WHEREAS, the Sewer Fund and Storm Drainage Fund have sufficient funds from which to transfer monies in an amount not to exceed FIVE MILLION AND NO/100 DOLLARS (\$5,000,000.00) for the purpose of making loans to cover capital project expenses of the Water Fund; and

WHEREAS, in the event a loan is made from the Sewer Fund or the Storm Drainage Fund to the Water Fund, as provided herein, the loan shall be repaid at the current rate of investment return of the Washington State Local Government Investment Pool on the outstanding balance during the term of the loan; and

WHEREAS, revenue bond issuances are planned for during the 2019 – 2024 period for the purpose of repaying the interfund loan balances.

NOW, THEREFORE, THE CITY COUNCIL OF THE CITY OF AUBURN, WASHINGTON, RESOLVES as follows:

Section 1. Authorization is hereby given during the time period of February 1, 2019 to December 31, 2024 for the transfer of funds to the Water Fund when there are insufficient funds available to cover authorized capital expenses in an amount not to exceed FIVE MILLION AND NO/100 DOLLARS (\$5,000,000.00) from the Sewer Fund and/or the Storm Drainage Fund for the purpose of making a loan with an interest rate commensurate with the current rate of investment return of the Washington State Local Government Investment Pool.

Section 2. The Mayor is authorized to implement such administrative procedures as may be necessary to carry out the directives of this legislation.

Section 3. This Resolution will take effect and be in full force on passage and signatures.

Dated and Signed this \_\_\_\_\_ day of \_\_\_\_\_, 2019.

CITY OF AUBURN

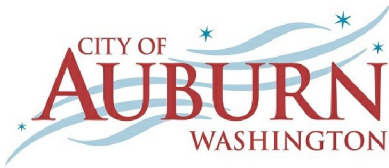
\_\_\_\_\_  
NANCY BACKUS, MAYOR

ATTEST:

\_\_\_\_\_  
Shawn Campbell, MMC, City Clerk

APPROVED AS TO FORM:

\_\_\_\_\_  
Steven L. Gross, City Attorney



## AGENDA BILL APPROVAL FORM

**Agenda Subject:**

SR18 & SR164 East Auburn Access Project (Gaub) (30 Minutes) (6:00 p.m.)

**Date:**

January 23, 2019

**Department:**

Public Works

**Attachments:**

[Open House Flyer](#)

[Open House Boards](#)

**Budget Impact:**

Current Budget: \$0

Proposed Revision: \$0

Revised Budget: \$0

**Administrative Recommendation:**

For discussion only.

**Background Summary:**

Muckleshoot Indian Tribe (MIT) has entered into an agreement with the Washington State Department of Transportation (WSDOT) for MIT to be the lead agency on the SR18 & SR164 East Auburn Access project which was formerly known as the SR18 East Bound Off Ramp in the 2015 Connecting Washington funding package.

The Consultant working for MIT will provide a briefing of the projects current status and review the approach and topics for the scheduled public meetings on January 29<sup>th</sup> at the Muckleshoot Elders Complex and February 7<sup>th</sup> at Chinook Elementary School. These meetings are intended to review concepts for addressing the projects stated need and to gather community feedback on the potential concepts.

**Reviewed by Council Committees:****Councilmember:****Staff:**

Gaub

**Meeting Date:** January 28, 2019

Item Number:

# SR 164 EAST AUBURN ACCESS IMPROVEMENT PROJECT

## PUBLIC OPEN HOUSE

The Muckleshoot Indian Tribe, with the support of WSDOT and the City of Auburn, invite you to a public open house! Please join us to learn about project options and provide your feedback. If you are unable to attend in person, please visit the project website below for additional information and provide comments on the conceptual solutions.

### TWO OPPORTUNITIES TO GET INVOLVED:

#### OPEN HOUSE #1



Tuesday, Jan 29, 2019



6-8 P.M.



**Muckleshoot Elders Complex**  
17800 SE 392nd St, Auburn, WA

#### OPEN HOUSE #2



Thursday, Feb 7, 2019



6-8 P.M.



**Chinook Elementary School**  
3502 Auburn Way S, Auburn, WA



### WHAT'S HAPPENING WITH SR 164?

State Route 164 provides primary access to the growing areas of east Auburn, and the Muckleshoot Indian Reservation, as well as Enumclaw and recreational areas to the southeast. The purpose of the project is to develop an affordable, long-term solution that improves congestion, increases safety, and accommodates growth. This meeting will present initial project concepts.

### MORE INFORMATION



[www.wsdot.wa.gov/projects/sr164/east-auburn/home](http://www.wsdot.wa.gov/projects/sr164/east-auburn/home)



[SR164CorridorImprove@wsdot.wa.gov](mailto:SR164CorridorImprove@wsdot.wa.gov)

Americans with Disabilities Act (ADA) Information Accommodation requests for people with disabilities can be made by contacting the WSDOT Diversity/ADA Affairs team at [wsdotada@wsdot.wa.gov](mailto:wsdotada@wsdot.wa.gov) or by calling toll-free, 855-362-4ADA (4232). Persons who are deaf or hard of hearing may make a request by calling the Washington State Relay at 711.

Title VI Statement to Public: It is WSDOT's policy to assure that no person shall, on the grounds of race, color, national origin or sex, as provided by Title VI of the Civil Rights Act of 1964, be excluded from participation in, be denied the benefits of, or be otherwise discriminated against under any of its federally funded programs and activities. Any person who believes his or her Title VI protection has been violated may file a complaint with WSDOT's Office of Equal Opportunity. For additional information regarding Title VI complaint procedures and/or information regarding our non-discrimination obligations, please contact OEO's Title VI Coordinator at 360-705-7090.





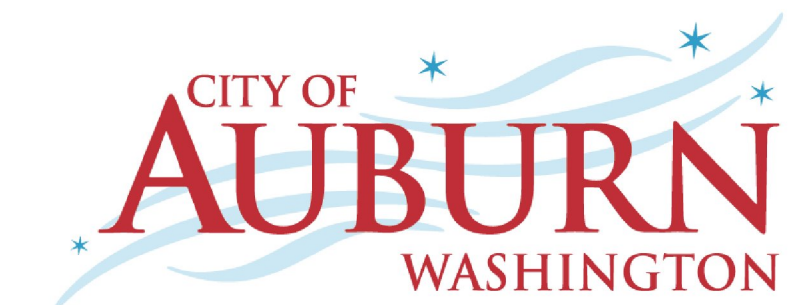
# WELCOME

## Meeting Purpose

- Community Project Update
- Concepts Introduction
- Evaluate Criteria
- Gather Feedback

## Project Partners

### Primary Partners



### Key Stakeholders





# PRACTICAL DESIGN PROCESS



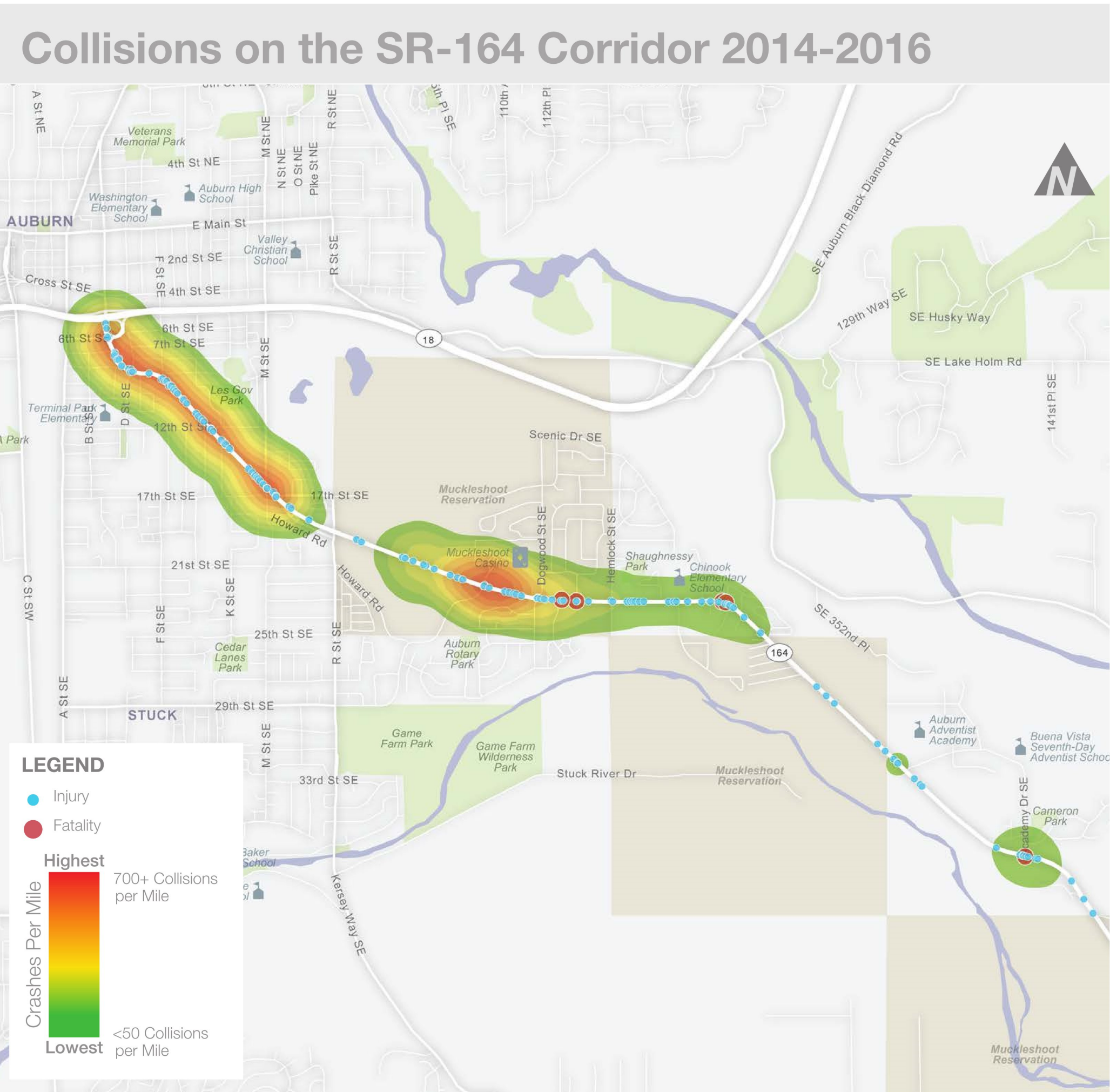


# PROJECT NEED

State Route 164 provides primary access to the growing areas of east Auburn and the Muckleshoot Indian Reservation, as well as Enumclaw and recreational areas to the southeast.

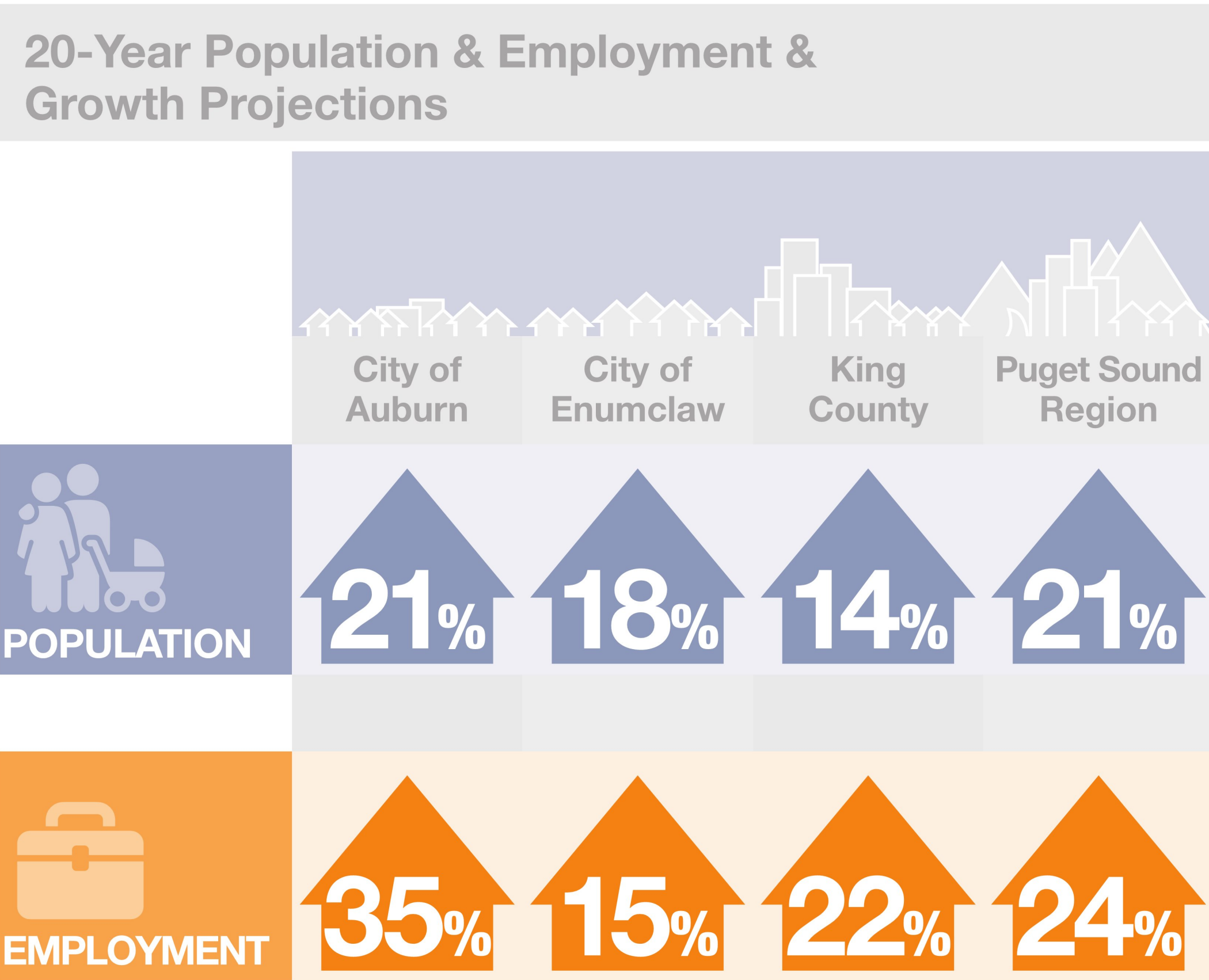


Improves Safety



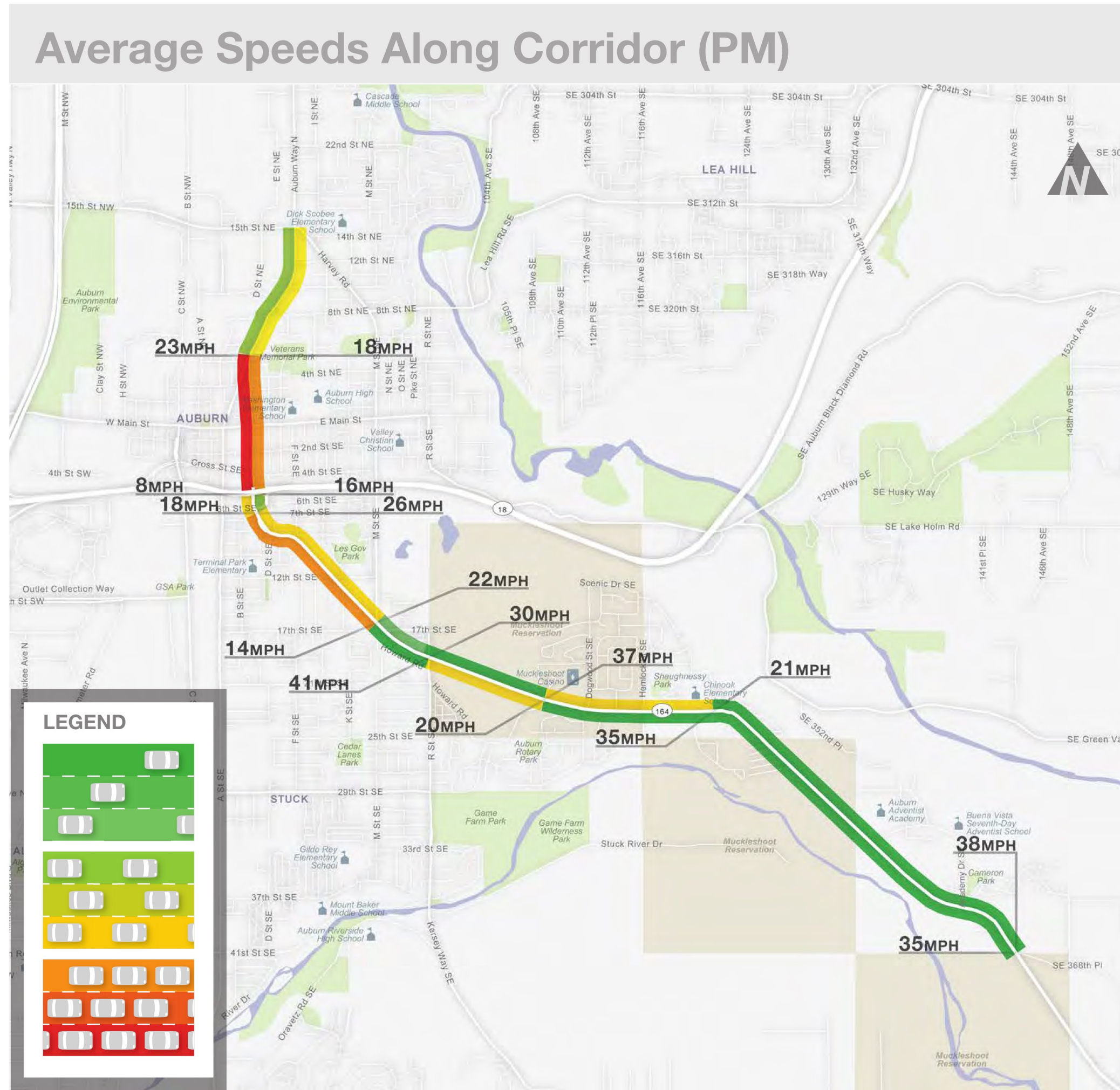


Accommodates Growth





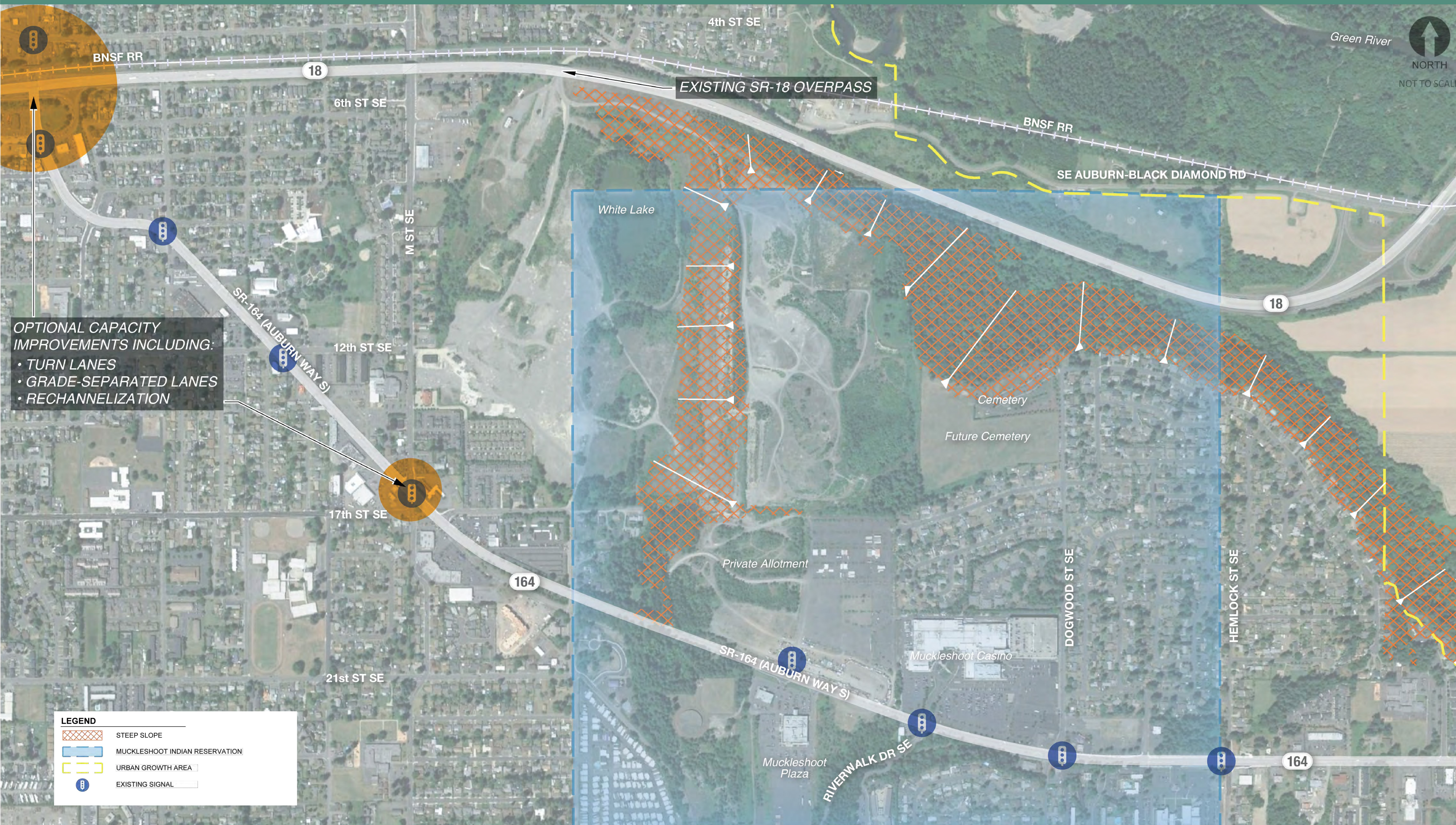
Reduces Congestion





# CONCEPT 1

## Improve Current Corridor



### About

- Improvements to Auburn Way S (SR-164) corridor including turn-lanes and channelization at congested locations
- Potential grade-separated lanes at the SR-18 interchange

### Benefits

- Uses the current roadway within the right of way
- Low environmental impact

### Challenges

- Right-of-way and access may be impacted for existing businesses
- Limited benefit for reducing congestions, specifically during events



# CONCEPT 2

## New Local Connection



### About

- Extend R Street south of Auburn Black Diamond Road under SR-18 to 17th Street SE
- Potential extensions from R Street to M Street using 6th Street SE, and 12th Street SE

### Benefits

- Provides new north-south regional connection and access to developable land within the urban growth area
- Uses existing R Street undercrossing
- Consistent with city plans

### Challenges

- May increase traffic across BNSF tracks
- Right-of-way is constrained at north intersection
- Does not connect directly to Auburn Way S (SR-164)



# CONCEPT 3

## Enhance Access to SR-18



### About

- Connection between Auburn Way South (SR-164) and SR-18 with either new ramps to SR-18 or connecting to existing ramps at Auburn-Black Diamond Road.
- New roadway connection between SR-18 or Auburn-Black Diamond Road and Auburn Way South (SR-164) somewhere between Muckleshoot Plaza and Dogwood Street SE
- Includes new connection between Auburn-Black Diamond Road and M Street SE

### Benefits

- Provides direct arterial access to SR-18, bypassing Auburn Way South (SR-164)
- Could use the existing SR-18 ramps at Auburn-Black Diamond Road
- Could improve or eliminate at-grade, skewed BNSF crossing or allow bypass of the crossing using M Street

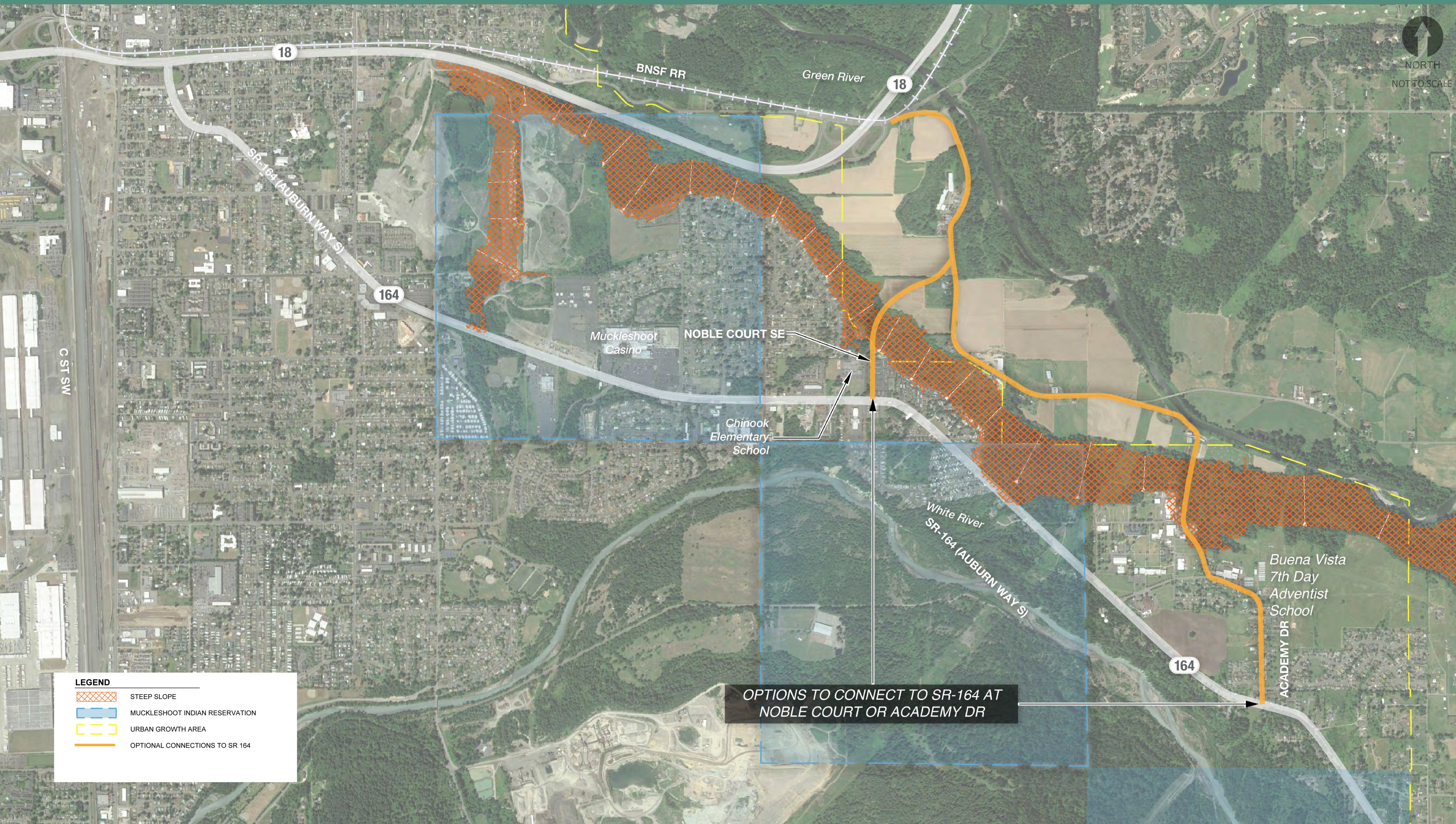
### Challenges

- New SR-18 access ramps would be costly and may impact traffic on SR-18
- New roadway connection at Dogwood would require mitigation of neighborhood impacts.
- Connection at Muckleshoot Plaza and Riverwalk could impact Tribal property
- Connection at Riverwalk could impact Casino buildings and circulation



# CONCEPT 4

## Eastern Connections to Auburn Black Diamond Road to Auburn Way S



### About

- Connections from SR-18 at the Auburn Black Diamond Road interchange to Auburn Way S (SR-164) – Potential optional connections at Academy Drive SE or Noble Court SE
- Uses existing right of way on Green Valley Road

### Benefits

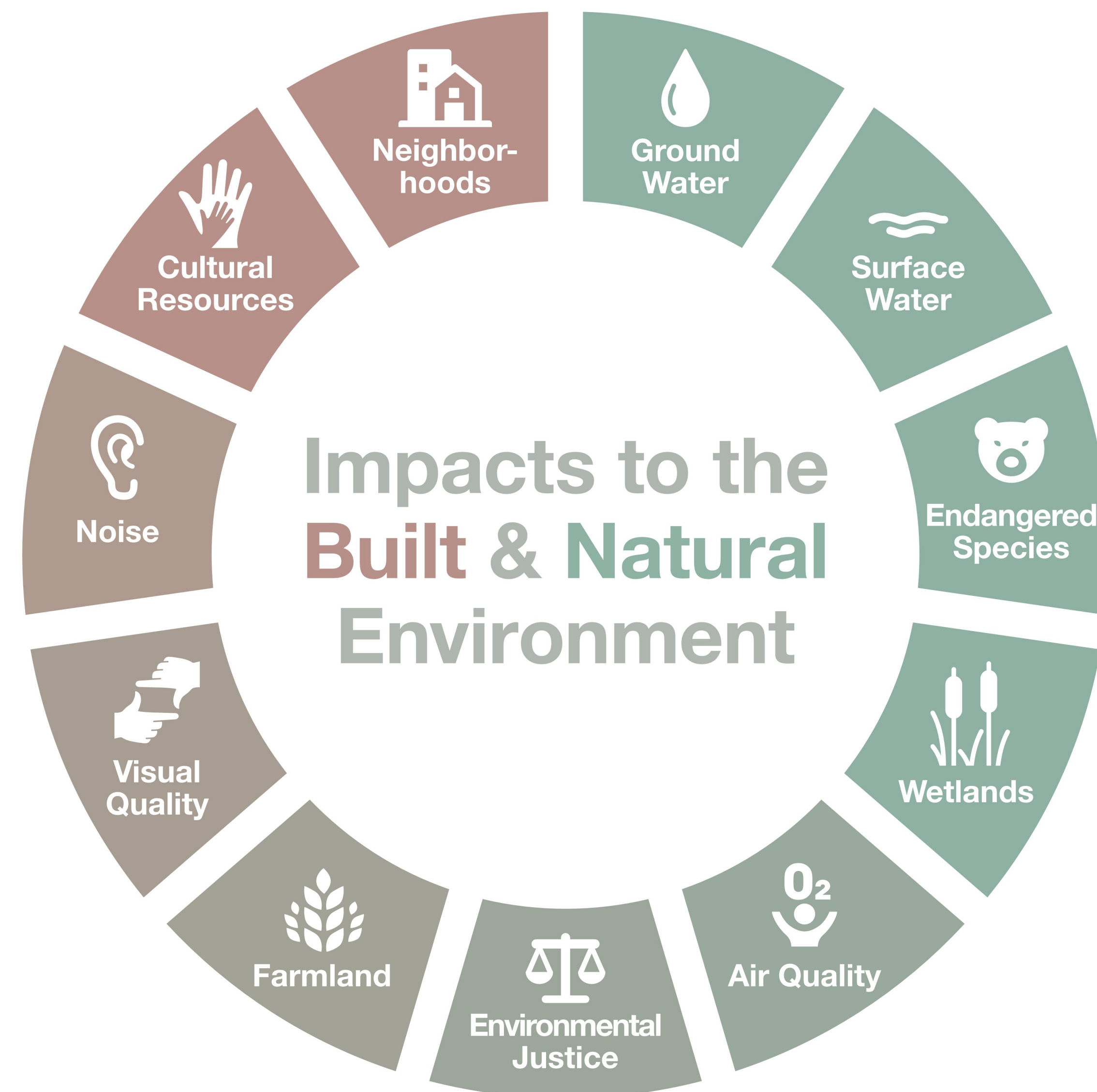
- Provides new north-south connection and access east of Auburn
- Provides a direct regional connection between SR-18 and Auburn Way S

### Challenges

- Outside Urban Growth Area
- Not identified in comprehensive plans
- Traverses steep and unstable slopes
- Could increase traffic adjacent to schools
- Impacts to heritage sites and farm land



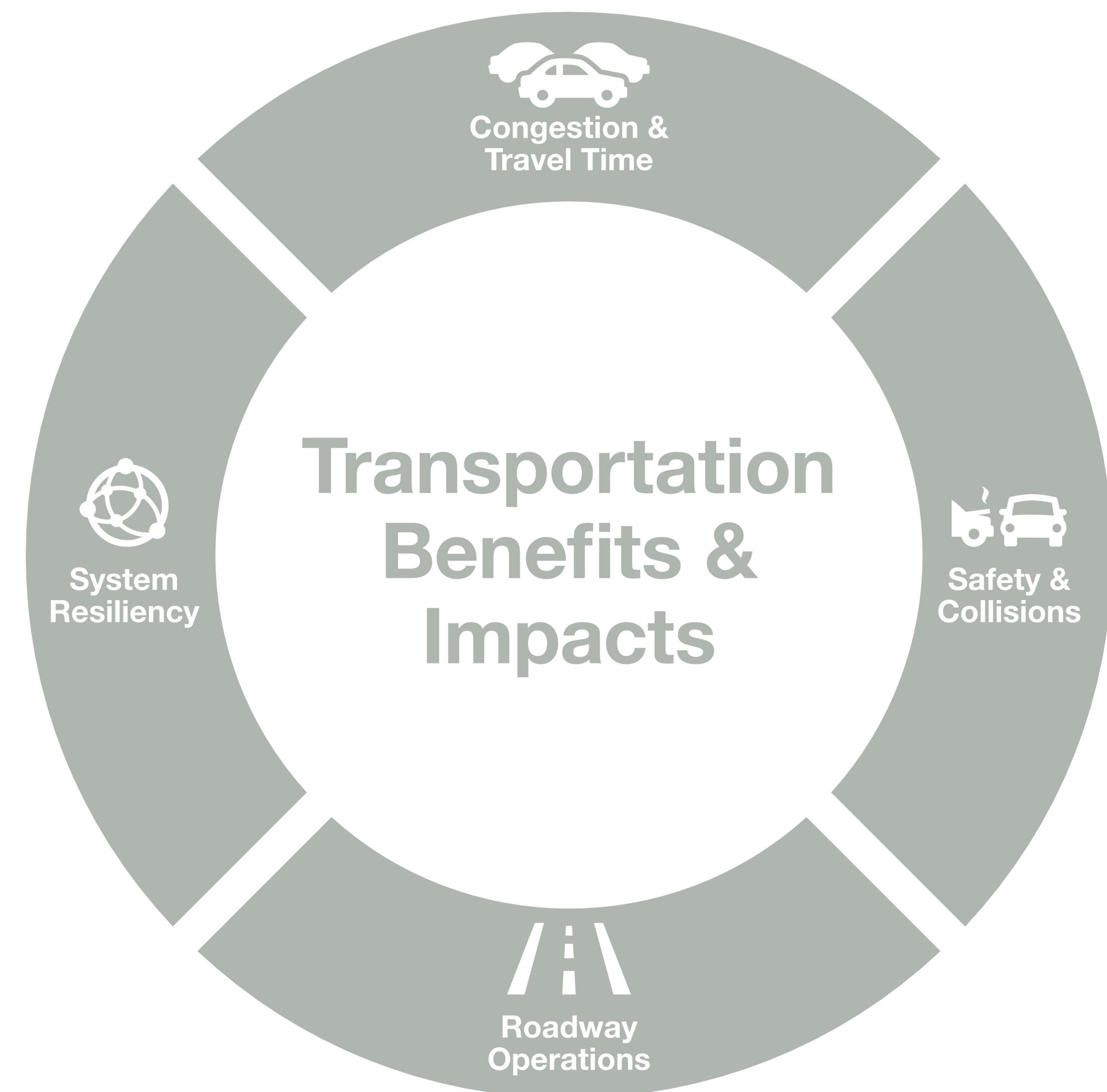
# CONCEPT EVALUATION CRITERIA



Does this concept impact...

...the built environment?

...the natural environment?



How well does this concept...

...serve traffic through the area?

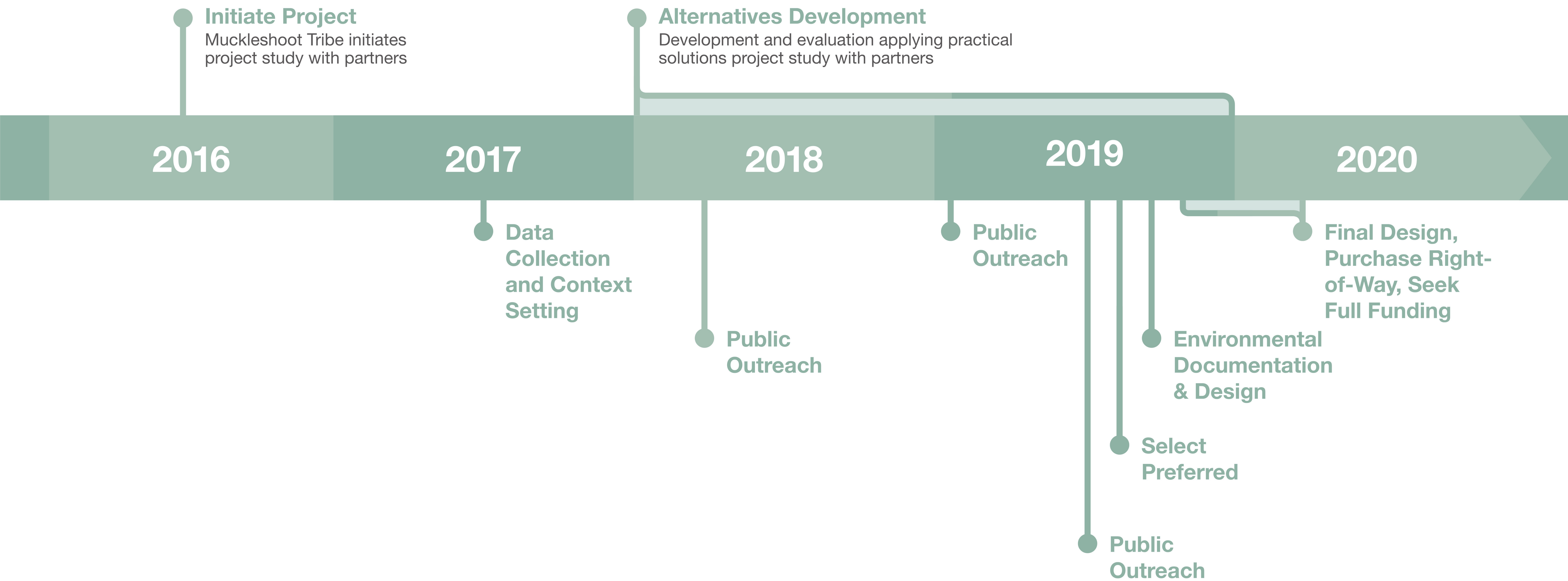
...serve traffic to the area?

...reduce corridor congestion?

...improve safety?

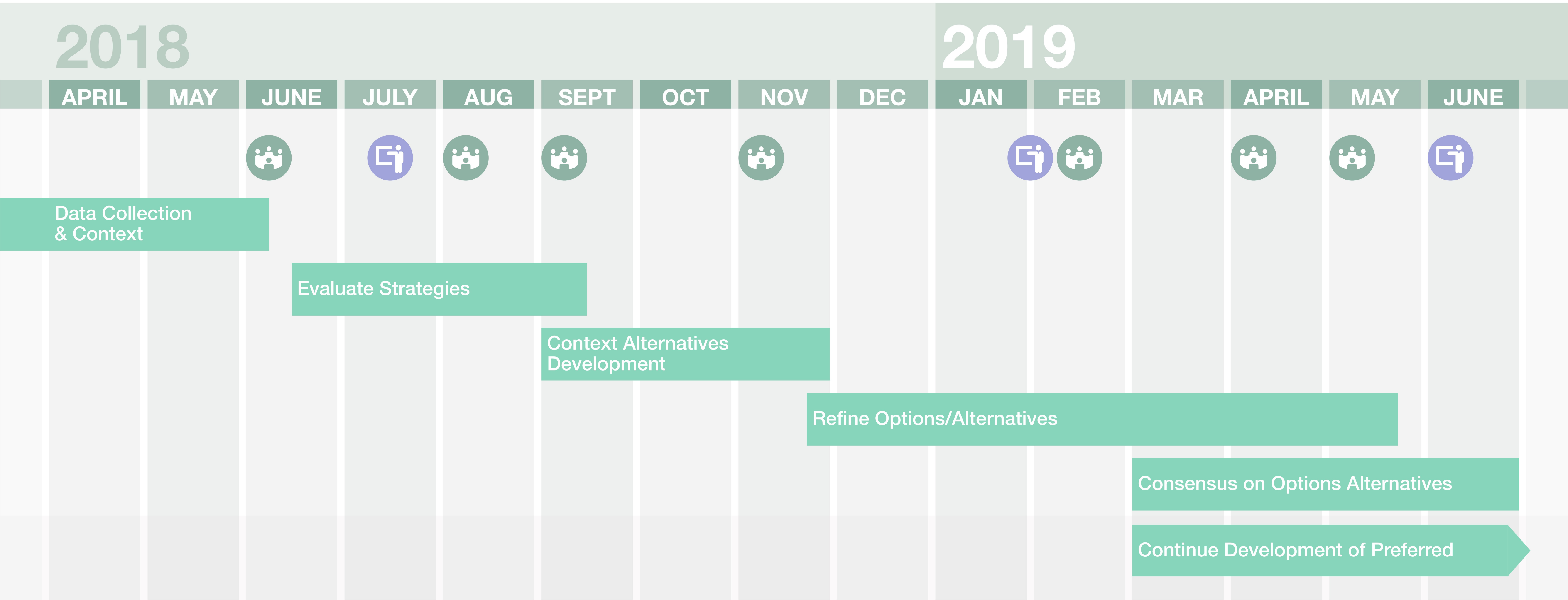


# PROJECT TIMELINE





# PROJECT SCHEDULE & NEXT STEPS



 Open House

 Stakeholder Advisory Group Meeting





# THANK YOU



## Feedback

Online or Paper Comment Form



## Updates

Check online for most up-to-date information

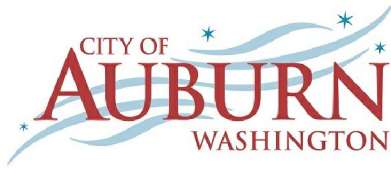


## Next Meeting

Spring 2019

[www.wsdot.wa.gov/projects/sr164/east-auburn/](http://www.wsdot.wa.gov/projects/sr164/east-auburn/)





## AGENDA BILL APPROVAL FORM

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**Agenda Subject:**

Matrix

**Date:**

January 24, 2019

**Department:**

City Council

**Attachments:**

[Special Focus Area Key](#)  
[Matrix](#)

**Budget Impact:**

Current Budget: \$0

Proposed Revision: \$0

Revised Budget: \$0

**Administrative Recommendation:****Background Summary:****Reviewed by Council Committees:****Councilmember:**

**Meeting Date:** January 28, 2019

**Staff:**

Item Number:



# SPECIAL FOCUS AREAS

| COMMUNITY WELLNESS                                                                                                                                                                                                                       | FINANCE, TECHNOLOGY, & ECONOMIC DEVELOPMENT                                                                                            | PUBLIC WORKS & COMMUNITY DEVELOPMENT                                                                                                                                                                             | MUNICIPAL SERVICES                                                                                                                            |
|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------|
| PUBLIC HEALTH AND WELLNESS<br>COMMUNITY & NEIGHBORHOOD SERVICES<br>HOMELESSNESS & HOMELESSNESS PREVENTION<br>HOUSING QUALITY, AFFORDABILITY & ATTAINABILITY<br>HUMAN & SOCIAL SERVICES<br>DOMESTIC VIOLENCE SERVICES<br>COMMUNITY EQUITY | EQUIPMENT RENTAL<br>FACILITIES<br>INNOVATION & TECHNOLOGY<br>CITY REAL PROPERTY<br>BUSINESS DEVELOPMENT<br>SISTER CITIES INTERNATIONAL | UTILITIES<br>TRANSPORTATION<br>SUSTAINABILITY<br>ENVIRONMENTAL PROTECTION<br>CULTURAL ARTS & PUBLIC ARTS<br>PLANNING & ZONING<br>PERMITS & DEVELOPMENT<br>RIGHT OF WAY MANAGEMENT<br>AIRPORT<br>AIRPORT BUSINESS | POLICE<br>SCORE JAIL<br>DISTRICT COURT<br>PARKS & RECREATION<br>ANIMAL CONTROL<br>SOLID WASTE<br>EMERGENCY PLANNING<br>MULTIMEDIA<br>CEMETERY |
| Councilmember Trout-Manuel, Chair<br>Councilmember DaCorsi, Vice Chair                                                                                                                                                                   | Councilmember Wales, Chair<br>Councilmember Holman, Vice Chair                                                                         | Councilmember DaCorsi, Chair<br>Councilmember Baggett, Vice Chair                                                                                                                                                | Councilmember Brown, Chair<br>Deputy Mayor Pelozo, Vice Chair                                                                                 |
| 2019 MEETING DATES<br>February 11, 2019<br>April 8, 2019<br>June 10, 2019<br>August 12, 2019<br>October 14, 2019<br>December 9, 2019                                                                                                     | 2019 MEETING DATES<br>February 25, 2019<br>April 22, 2019<br>June 24, 2019<br>August 26, 2019<br>October 28, 2019<br>December 23, 2019 | 2019 MEETING DATES<br>January 14, 2019<br>March 11, 2019<br>May 13, 2019<br>July 8, 2019<br>September 9, 2019<br>November 12, 2019                                                                               | 2019 MEETING DATES<br>January 28, 2019<br>March 25, 2019<br>May 27, 2019<br>July 22, 2019<br>September 23, 2019<br>November 25, 2019          |



## COUNCIL MATRIX

| NO. | TOPIC                                                           | Chair                                         | STAFF LEAD(S)       | STUDY SESSION REVIEW DATE(S) | COUNCIL DISCUSSION SUMMARY | ACTION DATE |
|-----|-----------------------------------------------------------------|-----------------------------------------------|---------------------|------------------------------|----------------------------|-------------|
| 1   | Capital Projects Update and Featured Capital Project Discussion | Chair DaCorsi<br>Vice Chair Baggett           | Director Gaub       | 3/11/2019                    |                            |             |
| 2   | Plastic Bag Ban                                                 | Chair DaCorsi<br>Vice Chair Baggett           | Director Tate       | 3/11/2019                    |                            |             |
| 3   | Auburn Avenue Theater                                           | Chair DaCorsi<br>Vice Chair Baggett           | Director Faber      | 3/11/2019                    |                            |             |
| 4   | Auburn Valley Arts Group                                        | Chair DaCorsi<br>Vice Chair Baggett           | Director Faber      | TBD                          |                            |             |
| 5   | Tenant Protection Measures                                      | Chair Trout-Manuel<br>Vice Chair DaCorsi      | Director Tate       | 2/11/2019                    |                            |             |
| 6   | Multifamily Housing Protections                                 | Chair Trout-Manuel<br>Vice Chair DaCorsi      | Director Tate       | 2/11/2019                    |                            |             |
| 7   | Domestic Violence/Advocacy Report                               | Chair Trout-Manuel<br>Vice Chair DaCorsi      | City Attorney Gross | 4/8/2019                     |                            |             |
| 8   | Information Technology                                          | Chair Wales<br>Vice Chair Holman              | Director Travis     | 2/25/2019                    |                            |             |
| 9   | Pete Lewis Park Update                                          | Chair Brown<br>Vice Chair Deputy Mayor Peloza |                     | 3/25/2019                    |                            |             |